

Exhibit A

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9 UNITED STATES DISTRICT COURT
10 CENTRAL DISTRICT OF CALIFORNIA
11 WESTERN DIVISION

12 LUCAS R., et al.,

13 Plaintiffs,

14 v.

15 XAVIER BECERRA, Secretary of
16 U.S. Department of Health and Human
17 Services, et al.,

18 Defendants.

No. 2:18-CV-05741 DMG PLA

[PROPOSED] STIPULATED
SETTLEMENT OF PLAINTIFFS' THIRD
CLAIM FOR RELIEF [PSYCHOTROPIC
MEDICATIONS]

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PREAMBLE

This Settlement Agreement (“Agreement”) is entered into by all Plaintiffs and Defendants in this class action lawsuit (collectively “the Parties”). Plaintiffs and class representatives Lucas R., Daniela Marisol T., Gabriela N., Jaime D., Sirena P., and Benjamin F. are or were children formerly in the custody of the Office of Refugee Resettlement (“ORR”) of the U.S. Department of Health and Human Services (“HHS”). Defendants are the Secretary of HHS and the Director of ORR, both of whom are sued in their respective official capacities.

WHEREAS Plaintiffs filed this lawsuit challenging, *inter alia*, Defendants’ policies and practices with respect to the administration of psychotropic drugs to minors in ORR’s care and custody;

WHEREAS the District Court certified this case as a class action on behalf of, *inter alia*, all minors in ORR custody pursuant to 6 U.S.C. § 279 and/or 8 U.S.C. § 1232 who are or will be prescribed or administered one or more Psychotropic Medications without procedural safeguards;

WHEREAS Exhibit 1 to the class-wide settlement in *Flores v. Barr*, No. CV85-4454-DMG (C.D. Cal.), as currently in effect, requires that licensed programs “comply with all applicable state child welfare laws and regulations. . .”;

WHEREAS on July 30, 2018, the District Court ordered “Defendants to comply with all Texas child welfare laws and regulations governing the administration of psychotropic drugs to Class Members at Shiloh RTC” (July 30, 2018 Order at 23);

WHEREAS the Parties agree: (a) that Psychotropic Medications should be used to treat psychiatric conditions only following a diagnostic assessment by a licensed healthcare provider and considering other situational factors that may be contributing to the condition (i.e., trauma); (b) that Psychotropic Medications should be aligned with the child’s diagnosis (i.e., the medication is appropriately used on- or off-label to treat the child’s specific diagnosis and not used due to other therapies being inconvenient or more expensive, recognizing that payment systems may utilize

1 formularies); (c) that Psychotropic Medications should be administered only in
2 accordance with a licensed prescriber’s recommendation based upon the minor’s
3 symptoms and periodically reassessed by a licensed prescriber for side-effects and
4 benefits; (d) that recognizing that Psychotropic Medications may be prescribed off-
5 label, Psychotropic Medications should be administered at dosages that do not exceed
6 dosing guidelines that recommend a specific dose based upon age and weight where
7 dosing guidelines are available; and (e) that Psychotropic Medications shall never be
8 used as punishment for disruptive or inappropriate behavior, for the convenience of
9 staff members or caregivers, or as a substitute for adequate staffing and/or adequate
10 ongoing programming for a child’s needs;

11 WHEREAS the Parties have conducted discussions and negotiations in good
12 faith with respect to a compromise and resolution of Plaintiffs’ Third Claim for Relief
13 in the operative First Amended Complaint [ECF No. 81], and to resolve
14 disagreements regarding compliance with the District Court’s July 30, 2018 Order in
15 *Flores v. Barr*, with a view to settling the issues in dispute and achieving the most
16 effective relief possible consistent with the interests of the Parties;

17 WHEREAS had the case gone to trial, a decision of the District Court may be
18 subject to appeal by the losing Party with the final outcome uncertain;

19 WHEREAS the Parties have concluded that the terms and conditions of this
20 Settlement are fair, reasonable, and in the best interests of all Class Members, after
21 considering the substantial benefits that the Parties will receive from settlement of
22 Plaintiffs’ Third Claim for Relief; and

23 NOW, THEREFORE, in settlement of Plaintiffs’ Third Claim for Relief and in
24 consideration of the promises and undertakings set forth herein and other
25 consideration, the sufficiency of which is hereby acknowledged, it is hereby
26 AGREED, by and among the Parties to this Settlement, through their respective
27 attorneys, subject to the approval of the Court pursuant to Rule 23(e) of the Federal
28 Rules of Civil Procedure, in consideration of the benefits flowing to the Parties hereto

1 from the Settlement, that Plaintiffs’ Third Claim for Relief shall be settled upon and
2 subject to the following terms and conditions:

3 **I. DEFINITIONS**

4 Wherever used in this Agreement, the following terms have the meanings set
5 forth below:

- 6 A. “Authorized Consenter” means either a “Primary Consenter,” “Sponsor
7 Consenter” or “UC Consenter.”
- 8 B. “Care Provider” means any care provider for UCs in ORR legal custody.
9 This includes ORR funded programs that are licensed, certified, or
10 accredited by an appropriate State agency to provide residential care for
11 children, including shelter, group, foster care, staff-secure, secure,
12 therapeutic, or residential treatment care for children. It also includes influx
13 care facilities that care for children in ORR’s custody, out-of-network
14 facilities, and formerly licensed programs that lost their licenses due to a
15 state’s actions to exclude all ORR programs from state licensing.
- 16 C. “Case Manager” means the care provider staff member who coordinates
17 assessments of unaccompanied children, individual service plans, and efforts
18 to release unaccompanied children from ORR custody. Case Managers
19 facilitate documentation of services for children and youth and maintain case
20 files for unaccompanied children.
- 21 D. “Centralized Concurrence Unit” or “CCU” means an entity under an
22 agreement (for instance, a contract or grant) with the U.S. Department of
23 Health and Human Services that will undertake the responsibilities set forth
24 in Section VIII below. However, ORR may rely on a psychiatrist within its
25 Division of Health for Unaccompanied Children (“DHUC”) to act as the
26 CCU.
- 27 E. “Class” or “Class Members” includes “all minors in ORR custody pursuant
28 to 6 U.S.C. section 279 and/or 8 U.S.C. section 1232 . . . who are or will be

1 prescribed or administered one or more psychotropic medications without
2 procedural safeguards” [ECF No. 141 at 27-28].

3 F. “Effective Date” is the date of final approval of the Agreement by the Court,
4 in accordance with Section XII.A.1.

5 G. “Legal Guardian” means a person who has the legal authority and duty to
6 care for the UC. Although ORR has both legal authority and duty to care for
7 UCs within its care, when used in this Agreement the term “legal guardian”
8 does not refer to ORR.

9 H. “Monitor” means Kathleen Noonan, whose appointment and role is
10 governed by Section VII.

11 I. “Office of Refugee Resettlement” or “ORR” means the U.S. Department of
12 Health and Human Services (“HHS”), Administration for Children and
13 Families, Office of Refugee Resettlement (“ORR”).

14 J. “Parent” means a child’s biological mother or father, as well as an individual
15 recognized by a governmental entity as the child’s parent.

16 K. “Party” or “Parties” means Defendants and Plaintiffs.

17 L. “Plaintiff” or “Plaintiffs” means the named Plaintiffs and all Class Members
18 as defined herein.

19 M. “Primary Consenter” means a parent or legal guardian, whether residing in
20 or outside the United States.

21 N. “Primary Caregiver” means any person who was previously or currently is
22 primarily entrusted with the child’s care and who lived with the child prior
23 to ORR legal custody.

24 O. “Psychotropic Medication” means a prescription medication that is
25 prescribed for the treatment of symptoms of psychosis or another mental,
26 emotional, or behavioral disorder and that is used to exercise an effect on the
27 central nervous system to influence and modify behavior, cognition, or
28 affective state. The term includes the following categories: (A) psychomotor

1 stimulants; (B) antidepressants; (C) antipsychotics or neuroleptics;
2 (D) agents for control of mania or depression; (E) antianxiety agents; and
3 (F) sedatives, hypnotics, or other sleep-promoting medications. For
4 purposes of this Agreement, the medications listed in the Texas Department
5 of Health and Human Services document entitled “Classes of Medications
6 Frequently Used for Psychiatric Indications,” linked below, as may be
7 updated from time to time, or its successor publication, shall be considered
8 the universe of Psychotropic Medications to which the terms of this
9 Agreement apply: [https://hhs.texas.gov/sites/default/files/documents/doing-](https://hhs.texas.gov/sites/default/files/documents/doing-business-with-hhs/provider-portal/facilities-regulation/psychiatric/psychotropic-medications-consent-drug-list.pdf)
10 [business-with-hhs/provider-portal/facilities-](https://hhs.texas.gov/sites/default/files/documents/doing-business-with-hhs/provider-portal/facilities-regulation/psychiatric/psychotropic-medications-consent-drug-list.pdf)
11 [regulation/psychiatric/psychotropic-medications-consent-drug-list.pdf](https://hhs.texas.gov/sites/default/files/documents/doing-business-with-hhs/provider-portal/facilities-regulation/psychiatric/psychotropic-medications-consent-drug-list.pdf).

12 Notwithstanding the previous sentence, the Parties will meet and confer on
13 an annual basis to determine whether any newly FDA-approved medications
14 should be added to the list of medications.

15 P. “Residential Treatment Center” (“RTC”) is a sub-acute, time limited,
16 interdisciplinary, psycho-educational, and therapeutic 24-hour-a-day
17 structured program with community linkages, provided through non-
18 coercive, coordinated, individualized care, specialized services, and
19 interventions. Residential treatment centers provide highly customized care
20 and services to individuals following either a community-based placement or
21 more intensive intervention, with the aim of moving individuals toward a
22 stable, less intensive level of care or independence. A child may only be
23 placed in an RTC at the recommendation of a licensed psychiatrist or
24 psychologist consulted by ORR for an unaccompanied child who poses a
25 danger to self or others and does not require inpatient hospitalization. All
26 references to RTC in the Agreement include out-of-network RTCs.

27 Q. “Sponsor Consenter” means a potential, viable sponsor pending in the ORR
28 UC Portal who bears the following relationship to the UC: (1) sibling

1 (including half-siblings and step-siblings if there is an adoption relationship
2 by the parent(s)); (2) grandparent; or (3) aunt or uncle (including
3 aunts/uncles through legal marriage), or first cousin, but only if such
4 aunt/uncle/first cousin previously served as the UC’s primary caregiver.

5 R. “Substantial Compliance” is when ORR has satisfied the intended purpose
6 of the Agreement through the process outlined in Sections VII.C.4 and
7 XII.D.1. The Parties recognize that strict and literal compliance with every
8 term of the Agreement is not required for a finding of Substantial
9 Compliance as long as any deviations are unintentional and do not
10 substantially defeat the purpose of the Agreement. Substantial Compliance
11 is not vitiated by a few technical violations where every reasonable effort
12 has been made to comply.

13 S. “UC Consenter” means a UC, age 16 or 17, from whom a doctor has
14 obtained informed consent.

15 T. “Unaccompanied Child” or “UC” means a minor as defined in 6 U.S.C. §
16 279(g)(2) who is in the legal custody of the U.S. Department of Health and
17 Human Services under the authority of 8 U.S.C. §§ 1232(b) and (c), and
18 excludes any minor placed or receiving services in an
19 Unaccompanied Refugee Minor program, under section 412(d) of
20 the Immigration and Nationality Act (8 U.S.C. § 1522(d)).

21 **II. AUTHORIZED CONSENT/CONCURRENCE**

22 A. Consent Process. This Agreement is intended to outline, at most, a two-step
23 consent process, where the Care Provider first seeks consent from the
24 identified Authorized Consenter, and then, where permitted, turns to the
25 alternate process under Section II.C.

26 B. Authorized Consenter

27 1. Three categories of persons can serve as the Authorized Consenter
28 and provide informed consent for the administration of Psychotropic

1 Medication to UCs in ORR custody: Primary Consenters, Sponsor
2 Consenters, and UC Consenters.

- 3 2. For all UCs prescribed one or more Psychotropic Medication(s),
4 informed consent shall be sought from the child’s parent or legal
5 guardian, referred to as the “Primary Consenter,” who serves as the
6 Authorized Consenter for the child unless there is no Primary
7 Consenter as outlined below in Section II.B.3.
- 8 3. There is no Primary Consenter only where a parent or legal guardian
9 is deemed unavailable to act as a consenter because:
- 10 a. The UC has no living parent or legal guardian as documented in
11 the case file;
 - 12 b. The case file shows that the parent or legal guardian has
13 repeatedly – that is, after three outreach attempts or more on not
14 less than two separate days – failed to respond to telephone
15 contacts or other outreach by the Care Provider;
 - 16 c. The case file shows that the parent or legal guardian who
17 resides in the United States has been contacted but refused to
18 act as the UC’s Sponsor; or
 - 19 d. There is a documented history of abuse, abandonment,¹ or
20 neglect by the parent or legal guardian and the UC (only for
21 ages 14 or over) voluntarily states in writing that the UC does
22 not wish for the parent or legal guardian to act as consenter.
- 23 4. If there is no Primary Consenter, then the Sponsor Consenter, if one
24 exists for the UC, may be the Authorized Consenter. A Sponsor
25 Consenter shall be deemed unavailable to act as the Authorized
26 Consenter if:

27 _____
28 ¹ The fact that a UC has traveled to the United States unaccompanied shall not alone be a basis for finding them to be “abandoned.”

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- a. The case file shows that the Sponsor Consenter has repeatedly – that is, after three outreach attempts or more on not less than two separate days – failed to respond to telephone contacts or other outreach by the Care Provider.
- 5. If there is no Primary Consenter and no Sponsor Consenter, then a UC Consenter, if applicable, may be the Authorized Consenter.
- 6. This Agreement does not require a Care Provider to seek to obtain informed consent from both the parent or legal guardian and Sponsor Consenter.
- 7. This Agreement does not require the Care Provider to obtain informed consent from both parents.
- 8. If the Authorized Consenter denies consent, the procedures of Section IV may apply.

C. Alternative Process When Authorized Consent Cannot be Obtained

- 1. The Care Provider may seek concurrence from the CCU in the following circumstances:
 - a. there is no Authorized Consenter as documented in the case file; or
 - b. The Care Provider obtains a verbal consent decision but cannot reach the Authorized Consenter to obtain follow-up written signature consent, as applicable, after three documented attempts (with none required by mail) occurring at least one week apart.
- 2. If CCU concurrence with a Psychotropic Medication prescription is sought and obtained, it shall be in writing and signed by a licensed psychiatrist or psychiatric nurse under the supervision of a psychiatrist, with a preference for a child and adolescent psychiatrist, if available.

1 **III. CONSENT PROCEDURES FOR AUTHORIZED CONSENTERS**

2 A. Verbal Consent

- 3 1. Except as specified in Section VI of this Agreement (governing
4 emergencies), in the case of a UC who is not yet taking a prescription
5 Psychotropic Medication or course of medications, the Care Provider
6 shall seek the verbal informed consent of the Authorized Consenter
7 prior to beginning the course of medication. Further, except as
8 specified in Section VI of this Agreement (governing emergencies), in
9 the case of a UC who is already taking a prescription Psychotropic
10 Medication or course of medications and who has no authorized
11 consent that complies with this Agreement already on file, the Care
12 Provider shall seek the verbal informed consent of the Authorized
13 Consenter within five days of receiving the UC.
- 14 2. Verbal informed consent must also be obtained prior to increases in
15 dosage of Psychotropic Medication, other than (a) titrating on or off a
16 medication, for which informed consent has already been obtained, or
17 (b) where the Psychotropic Medication is FDA-approved for
18 administration to children of the UC’s age and the proposed dosage is
19 within parameters for the child’s age and weight as noted in the
20 “literature-based maximum dosage” established by the Texas
21 Department of Health & Human Services document entitled
22 “Psychotropic Medication Utilization Parameters for Children and
23 Youth in Texas Public Behavioral Health (6th Ed.)” and linked as
24 follows: [https://hhs.texas.gov/sites/default/files/documents/doing-
25 business-with-hhs/provider-portal/facilities-
26 regulation/psychiatric/psychotropic-medication-utilization-
27 parameters.pdf](https://hhs.texas.gov/sites/default/files/documents/doing-business-with-hhs/provider-portal/facilities-regulation/psychiatric/psychotropic-medication-utilization-parameters.pdf) (as may be updated from time to time), or its successor
28 publication.

- 1 3. Verbal consent must be documented in accordance with Section III.B.
- 2 4. The Care Provider shall ensure that prior to administering the
- 3 Psychotropic Medication, the case manager or clinical staff (such as a
- 4 nurse, psychologist, physician assistant, or physician) who is familiar
- 5 with the minor's history verbally provides the Authorized Consenter
- 6 with information necessary to make an informed decision about
- 7 whether the UC should be administered the Psychotropic Medication.
- 8 Such information shall be provided in a language such Authorized
- 9 Consenter understands. In cases where the Care Provider employs or
- 10 contracts with the prescriber of the Psychotropic Medication(s), the
- 11 following information shall be provided:
 - 12 a. The child's diagnosis;
 - 13 b. The nature of the child's specific condition to be treated;
 - 14 c. An explanation of the purpose of the medication;
 - 15 d. The beneficial effects on that condition expected from the
 - 16 medication;
 - 17 e. The risks and benefits of not consenting to the medication;
 - 18 f. A description of any accompanying discomforts, possible side
 - 19 effects, risks associated with the medication, and the nature and
 - 20 possible occurrence of irreversible symptoms;
 - 21 g. A statement of whether the medication is habituating in nature;
 - 22 h. Alternatives to the use of Psychotropic Medication that have
 - 23 been attempted and have been unsuccessful;
 - 24 i. The generally accepted alternative medications and non-
 - 25 pharmacological interventions to the medication, if any, and the
 - 26 risks and benefits of those alternatives;
 - 27 j. Contact information for the prescribing clinician;
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- k. An explanation that the Authorized Consenter may provide or withhold consent and an explanation of what will happen if such authorized consenter does not consent;
 - l. An explanation that the Authorized Consenter may withdraw consent and request the Psychotropic Medication(s) be discontinued at any time;
 - m. An explanation that the Care Provider will not delay or deny step down or release of the UC as a consequence of the Authorized Consenter withholding or withdrawing consent; and
 - n. Any other information the Care Provider determines is necessary for the Authorized Consenter to provide informed consent.
5. In cases where the Care Provider does not employ or contract with the prescriber of the Psychotropic Medication(s), the following information shall be provided to the Authorized Consenter:
- a. The child’s diagnosis;
 - b. The nature of the child’s specific condition to be treated;
 - c. A general explanation of the purpose of the medication;
 - d. A general description of the risks and benefits expected;
 - e. Nonpharmacological alternative interventions that either have been attempted or that could be attempted in lieu of prescription medication and the risks and benefits of such interventions;
 - f. An explanation that the Authorized Consenter may ask questions about the child’s response to the medication;
 - g. An explanation that the Authorized Consenter may ask questions of the prescribing clinician but that the prescribing clinician may not be an employee of the care provider;

- 1 h. The contact information for the clinician if requested by the
- 2 Authorized Consenter;
- 3 i. An explanation that the Authorized Consenter may provide or
- 4 withhold consent;
- 5 j. An explanation that the Authorized Consenter may withdraw
- 6 consent and request the Psychotropic Medication(s) be
- 7 discontinued at any time; and
- 8 k. An explanation that the Care Provider will not delay or deny
- 9 step down or release of the UC as a consequence of the
- 10 Authorized Consenter withholding or withdrawing consent.

11 B. Documentation of Verbal Consent

- 12 1. The Care Provider shall document the verbal consent decision of the
- 13 Authorized Consenter by documenting the following in the case file:
 - 14 a. The name(s) of the clinical personnel providing the information
 - 15 to the Authorized Consenter;
 - 16 b. The name(s) of the prescribing clinician and the clinician who
 - 17 diagnosed the UC's condition;
 - 18 c. The name(s) and dosage(s) (or course of dosage) of the
 - 19 Psychotropic Medication(s) for which consent is sought;
 - 20 d. The name and relationship to the UC of the Authorized
 - 21 Consenter;
 - 22 e. The date verbal consent was obtained or denied;
 - 23 f. That the information listed in Section III.A.4.a-n or III.A.5.a-k
 - 24 (as applicable) was provided; and
 - 25 g. The spoken language used to explain the prescribed
 - 26 Psychotropic Medication(s) and obtain the verbal consent
 - 27 decision.
 - 28

1 C. Written Consent

- 2 1. Verbal consent under Section III.A of this Agreement shall be
3 followed up by written consent. Such verbal consent shall remain
4 valid until rescinded, either orally or in writing, and shall remain valid
5 for no more than 45 days, subject to the further limitations set forth in
6 Section III.C.5 below.
- 7 2. The Authorized Consenter shall receive in writing, either via
8 electronic or mail delivery or similar communication method, a
9 written communication that confirms that the Authorized Consenter
10 verbally received the information included in Section III.A.4.a-n, or
11 III.A.5.a-k (as applicable), in a language the Authorized Consenter
12 understands. Such written communication shall also advise the
13 Authorized Consenter of the condition being treated, as well as the
14 name of the Psychotropic Medication(s). If the Authorized Consenter
15 is illiterate, the above procedures shall still be followed; however,
16 after the Authorized Consenter has received the written
17 communication, the Care Provider shall certify in writing that the
18 document was fully communicated to the Authorized Consenter in a
19 language the consenter understands.
- 20 3. The Authorized Consenter may provide written consent by either
21 mailing, texting, faxing, or otherwise electronically sending a
22 signature evincing their consent to the prescription and administration
23 of the Psychotropic Medication(s).
- 24 4. The Authorized Consenter may choose to waive providing written
25 consent in cases where doing so would result in safety risks or undue
26 burden. In such cases, the Care Provider shall document the waiver in
27 the child's case file.
- 28 5. If written consent is not received within two weeks following verbal

1 consent, as set forth in II.C.1.b, the Care Provider shall initiate efforts
2 to obtain concurrence from the CCU.

3 D. Additional Requirements

- 4 1. Every six months, the Care Provider shall provide written or verbal
5 notice to the Authorized Consenter that such Authorized Consenter
6 may withdraw consent and afford the Authorized Consenter an
7 opportunity to request information regarding the Psychotropic
8 Medication(s) as specified in Section III.A.4.a-n or III.A.5.a-k (as
9 applicable) of this Agreement. The notice shall be provided in a
10 language the authorized consenter understands.
- 11 2. Informed consent from the Authorized Consenter must be obtained
12 voluntarily and without undue influence or coercion. No UC or
13 Authorized Consenter shall be subjected to retaliation for providing,
14 withholding, or withdrawing consent for any Psychotropic
15 Medication. Actions of the Care Provider that are solely due to
16 behavior(s) that result from the UC not taking recommended
17 medication(s), and where such actions are not intended to punish the
18 UC (including transfer to another placement, alteration of behavioral
19 plans, increased staffing for the UC, or determining a UC is a danger
20 to self or others), shall not constitute retaliation.
- 21 3. ORR shall direct that when a UC Consenter consents to the
22 administration of antipsychotics or to the administration of three or
23 more Psychotropic Medications, the Care Provider must flag the case
24 for DHUC review.
- 25 4. ORR shall promulgate a policy requiring that Care Providers ensure
26 that: (1) the terms of this Agreement are followed when a UC is
27 admitted to a hospital for 14 days or more; (2) a UC's hospital
28 medical records are promptly uploaded to the ORR UC Portal or other

1 data system; and (3) Psychotropic Medications that UCs are
2 prescribed while admitted to a hospital are tracked in the ORR UC
3 Portal or other data system. This provision does not affect the
4 requirements that a Care Provider adhere to the terms of this
5 Agreement before a UC is admitted to a hospital, including the
6 Emergencies provisions set forth in Section VI. The Primary
7 Consenter or Sponsor Consenter shall be notified as soon as
8 practicable, and in all cases within one week of admission, each time a
9 youth is admitted to a hospital for psychiatric treatment.

10 5. The child, their counsel, if any, and their Child Advocate, if
11 applicable, will have access to the documentation required under
12 Sections III.B and III.C upon request in accordance with ORR UC
13 Policy on the confidentiality of mental health and medical records.

14 6. Nothing in this Agreement will be a justification to delay an otherwise
15 appropriate release to a suitable sponsor, step-down, or placement in a
16 URM program in accordance with ORR UC Policy.

17 **IV. OVERRIDING DENIAL OF CONSENT**

18 A. In cases where a Primary Consenter or Sponsor Consenter denies consent,
19 the prescribing clinician and/or Care Provider may seek consent from the
20 UC Consenter; or (including in cases where there is no UC Consenter) seek
21 concurrence from the CCU to override the Primary Consenter or Sponsor
22 Consenter's denial.

23 B. The CCU may concur to override denial of consent only as follows:

24 1. After consultation with the prescribing clinician, the Care Provider,
25 and the Primary Consenter or Sponsor Consenter (as applicable under
26 IV.B.2. of this Agreement), the CCU finds based on its professional
27 judgment that:
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- a. Administering the prescribed medication is in the best interest of the child; and
- b. The failure to take the prescribed medication is likely to:
 - i. Either
 - A. Result in observable and material impairment to the growth, development, or functioning of the UC, or
 - B. Place the UC at imminent risk of substantial bodily harm or of inflicting substantial bodily harm to others; and
 - ii. All other reasonable measures, alone, have been determined unlikely to prevent the UC from the impairment or harm described in IV.B.1.b.i.A or B above.
- 2. The CCU shall make two documented attempts to contact the Primary Consenter or Sponsor Consenter to obtain the basis for the denial of consent, if not provided by the Care Provider or prescribing clinician.
- C. If the CCU concurs to override a Primary Consenter or Sponsor Consenter, the Care Provider will notify the Primary Consenter or Sponsor Consenter, in a language such Primary Consenter or Sponsor Consenter understands, of the CCU’s determination and document this communication in the UC’s case file. In all cases of override, the Primary Consenter or Sponsor Consenter will be provided with the contact information of the Monitor so that the Primary Consenter or Sponsor Consenter may report their concerns to the Monitor.
- D. In no case shall the CCU override a UC Consenter’s denial of consent.
- E. The CCU shall document and track any instance it concurs to override the Primary Consenter or Sponsor Consenter’s denial of consent.

1 **V. UC ASSENT**

2 A. For any UC aged 14 or older, prior to administering Psychotropic
3 Medication(s), the Care Provider must attempt to seek informed assent or
4 agreement from the UC, consistent with the following, but with the
5 understanding that a Primary Consenter or Sponsor Consenter’s consent will
6 control even in the absence of UC assent:

- 7 1. That the UC is informed, in an age and developmentally appropriate
8 manner and in a language the UC understands, of the recommendation
9 for the prescribed Psychotropic Medication(s) as part of the UC’s
10 treatment plan, the purpose of the medication(s), and the potential side
11 effects of the medication(s), and has an opportunity to voice reactions
12 or concerns regarding the prescribed medication(s).
- 13 2. That the UC is shown a written notice (also included in the case file
14 with the date shown) explaining that the UC may speak privately with
15 the prescribing healthcare provider if the provider is willing to do so
16 regarding any proposed Psychotropic Medication.

17 B. Informed assent need not be sought when a medication is administered on an
18 emergency basis as described in Section VI of this Agreement.

19 **VI. EMERGENCIES**

20 A. Prior consent (both verbal and written) from an Authorized Consenter is not
21 required when an emergency exists such that the immediate failure to
22 administer Psychotropic Medication poses a threat of imminent probability
23 of death or substantial bodily harm to the UC or to others. However, the
24 Primary Consenter or Sponsor Consenter and DHUC shall be notified of
25 each emergency administration of the medication and the reasons therefor as
26 soon as practicable and in all cases within one week of its initial
27 administration. The UC’s case file must include an explanation of the nature
28 and circumstances of each administration of an emergency medication. The

1 Care Provider shall ensure that the child, the child’s case manager, and the
2 child’s clinician, as appropriate, meet within a week after the emergency
3 administration to discuss what should be done in the future to meet the
4 child’s needs in lieu of administration of emergency medication. This
5 emergency exception may not be relied upon for the routine or ongoing
6 administration of Psychotropic Medication(s) to a UC.

7 B. ORR shall require all Care Providers to follow existing ORR policies
8 regarding the use of chemical restraints on any UC. In addition, ORR shall
9 maintain a policy requiring that use of any chemical restraint must terminate
10 when the emergency situation has ended, and be documented as a
11 Significant Incident Report within twenty-four hours. Any Care Provider
12 that has a pattern of using chemical restraints (defined as three or more uses
13 on the same child while placed with the Care Provider or five or more uses
14 on any child within 30 days), shall be flagged for DHUC for follow up,
15 training, and monitoring by ORR.

16 **VII. MONITOR**

17 A. Appointment

- 18 1. The Monitor of Defendants’ compliance with this Agreement will be
19 Kathleen Noonan.
- 20 a. If the Monitor becomes unable or unwilling to serve, the Parties
21 shall agree on a replacement Monitor, taking into account the
22 input and recommendations of the outgoing Monitor, if
23 available.
- 24 b. If the Parties are unable to reach agreement on a replacement
25 Monitor, they will seek the assistance of a neutral mediator to
26 resolve the dispute.
- 27 2. Defendants will engage the Monitor at Defendants’ expense no later
28 than 60 days after the Court’s approval of the Monitor and shall be

1 responsible for the Monitor’s fees and costs to satisfy the Monitor’s
2 duties under this Agreement. The Monitor will serve through the
3 Termination Date of the Agreement. Neither Party shall have
4 supervisory authority over the Monitor.

5 B. Duties

6 1. The Monitor’s duties will include overseeing, evaluating, reporting
7 on, and certifying implementation progress and compliance with this
8 Agreement.

9 a. The Monitor will have the authority reasonably necessary to
10 evaluate progress toward compliance with the Agreement. This
11 authority includes the ability to hire staff and engage
12 consultants, including for data analysis and/or validation, so
13 long as the cost limit to be negotiated between the Defendants
14 and the Monitor is not exceeded; request and receive records
15 within ORR’s access and control, including underlying data,
16 files, and records; and conduct verification activities, including,
17 but not limited to, case file reviews (not to exceed 100 per
18 year), site visits, and independent communications with and/or
19 interviews of federal and care provider staff, service providers,
20 and youth and their families and sponsors (with their consent to
21 be interviewed).

22 b. Both Parties will receive notice of Monitoring site visits and
23 will have the option to attend no more than two site visits per
24 year.

25 c. Defendants will ensure that the Monitor has access to resources,
26 data, information, and individuals the Monitor deems necessary
27 to perform the Monitor’s assigned responsibilities under this
28 Agreement, as is consistent with any applicable state licensing

1 requirements, is reasonably obtainable, and within ORR’s
2 control.

3 2. The Monitor and any staff or consultants hired by the Monitor will
4 sign and be bound by the Protective Order governing this action.

5 3. The Monitor, at their discretion, may have ex parte communication
6 with the Parties.

7 C. Reporting

8 1. Defendants’ Quarterly Reports

9 a. ORR will provide the Monitor with quarterly reports that
10 include: (1) the name of each minor in ORR custody who has
11 been identified as having a disability and/or has been prescribed
12 or administered one or more Psychotropic Medication(s); (2)
13 that minor’s alien registration number; and (3) placement
14 location (“Quarterly Report”). The Quarterly Reports will
15 include minors placed at care providers that are required to be
16 in compliance with the terms of this Agreement at the time each
17 report is issued. *See* Section X.

18 b. Quarterly reporting will begin 90 days after the Effective Date
19 of this Agreement.

20 c. Defendants will provide a copy of the Quarterly Report to
21 Plaintiffs at the time it is delivered to the Monitor.

22 2. Defendants’ Periodic Reports

23 a. Defendants will provide Periodic Reports to the Monitor,
24 detailing ORR’s implementation of and compliance with the
25 terms of the Agreement.

26 b. Defendants’ Periodic Reports will be issued every six months
27 following the Effective Date of this Agreement. The relevant
28

1 period of review will be the six months ending on the reporting
2 date, as applicable.

3 c. The format and content of Defendants’ Periodic Reports will be
4 determined by Defendants with input from the Monitor, but at a
5 minimum will include the information in Exhibit A. For
6 example, Defendants and the Monitor may agree to a schedule
7 that contemplates alternating formal and less formal Periodic
8 Reports. The Periodic Reports will include the qualitative,
9 quantitative, and other information the Monitor identifies as
10 necessary for the Monitor to evaluate, report on, and certify
11 compliance with the Agreement, that is within ORR’s control,
12 reasonably obtainable, and is consistent with any applicable
13 state licensing requirements.

14 3. Defendants’ Public Reports

15 a. At the same time that Defendants provide their Periodic Reports
16 to the Monitor, Defendants will publish streamlined public
17 reports online, including aggregated information concerning:
18 the number of children in ORR custody prescribed
19 Psychotropic Medications; the number of children in ORR
20 custody prescribed certain classes of Psychotropic Medications;
21 the type of placement(s); the number of times Psychotropic
22 Medication was prescribed for an emergency to a child in ORR
23 custody; and any other information ORR chooses to publish.

24 4. Monitor’s Reports

25 a. The Monitor shall file an Annual Report on the docket until the
26 Termination Date, evaluating Defendants’ implementation
27 progress, analyzing the data identified in Exhibit A to this
28 Agreement, and evaluating whether Defendants have

1 demonstrated that they are in Substantial Compliance with the
2 terms of this Agreement.

- 3 b. The first Annual Report will be filed 16 months after the
4 Effective Date. Reports will be filed every 12 months
5 thereafter for as long as the Agreement is in effect (no later than
6 the Termination Date).
- 7 c. If the Monitor concludes that Defendants have not
8 demonstrated Substantial Compliance with the Agreement, the
9 Annual Report will include recommendations as to actions
10 Defendants should take to achieve and/or demonstrate
11 Substantial Compliance.
- 12 d. Two months before the filing date, the Monitor will provide a
13 draft report to the Parties. The Parties will have one month to
14 review the draft report and provide any input to the Monitor.
15 The Monitor will then have one month to finalize and file the
16 Annual Report.
- 17 e. The Monitor's reports will be public, except that any
18 individually identifiable information concerning children or
19 information otherwise protected from disclosure by law will be
20 redacted or otherwise removed from the publicly filed reports.

21 D. Periodic Meetings

- 22 1. The Monitor will convene confidential meetings between the Monitor
23 and the Parties (jointly) at least every six months, beginning nine
24 months from the Effective Date and lasting through the Termination
25 Date, to discuss implementation progress.
- 26 2. The Monitor and the Parties will make every effort to schedule one of
27 these meetings during the month when the Parties are reviewing and
28 providing input on the Monitor's draft Annual Report each year.

1 3. One year after the Effective Date of this Agreement, the Monitor shall
2 evaluate data and information (including through interviewing Care
3 Provider and ORR staff), as well as the data identified in Exhibit A,
4 and advise the Parties whether various provisions of this Agreement
5 should be modified to ensure the safety and well-being of Class
6 Members; or, because the cost of implementing the provisions
7 (including the list of information provided in Section III.A.4.a-n or
8 III.A.5.a-k (as applicable)) outweighs the benefits. Based on the
9 Monitor’s recommendation, the Parties will meet and confer, if
10 necessary, to discuss modification of the consent process, the role of
11 the CCU, data issues, or any other provision of the Agreement no later
12 than the next scheduled meeting of the Parties.

13 E. Access to Information

14 1. Plaintiffs will have access to the information provided to the Monitor,
15 subject to the Protective Order in effect in this case, at the discretion
16 of the Monitor.

17 F. Attorney-Client Visits

- 18 1. Class counsel, including legal professionals within class counsel’s
19 organizations, and interpreters, may conduct confidential attorney-
20 client visits during ordinary business hours, excluding holidays and
21 weekends.
- 22 2. Plaintiffs’ counsel shall notify ORR seven days in advance of a
23 planned attorney-client visit.
- 24 3. No later than 24 hours prior to the attorney-client visit, ORR shall
25 provide Plaintiffs’ counsel with a list of minors at the facility,
26 including: names, dates of birth, alien registration numbers, countries
27 of origin, and admission dates.
- 28

1 4. 48 hours in advance of class counsel visits, ORR shall provide a sign-
2 up sheet for Class Members who wish to meet with class counsel.

3 **VIII. ROLE OF CENTRALIZED CONCURRENCE UNIT (CCU)**

4 A. ORR will enter into an agreement with an entity to act as the CCU and will
5 require as part of the agreement that the CCU acquire the services of at least
6 one licensed psychiatrist, with a preference for a licensed child and
7 adolescent psychiatrist when available, to oversee responsibilities; however,
8 ORR may rely on a psychiatrist within DHUC to act as the CCU.

9 B. The CCU shall have the following responsibilities:

- 10 1. Provide or withhold concurrence to Psychotropic Medication
11 prescriptions as provided herein where informed consent cannot be
12 otherwise obtained, as specified in this Agreement.
- 13 2. Override denial of consent, as specified in Section IV of this
14 Agreement.
- 15 3. Document and track its work relating to Sections VIII.B.1 and 2
16 above and provide such information to the Monitor for inclusion in
17 her reports.

18 C. Nothing in this Agreement requires that ORR/DHUC or the CCU override
19 the state medical licensing standards under which licensed psychiatrists
20 (and/or child and adolescent psychiatrists) operate. If a CCU psychiatrist
21 notifies ORR that their state license is at risk based on implementing any of
22 the provisions of the policies adopted pursuant to this Agreement, ORR will
23 ensure that the Monitor is notified of the conflict within ten days of
24 discovering such conflict and will provide the Monitor with ORR's proposed
25 plan to ensure substantial compliance with this Agreement with respect to
26 UCs housed within the State. The Monitor may share this information with
27 Plaintiffs' counsel at the Monitor's discretion, as is consistent with VII.E.1.
28

1 D. If the CCU is under a contract, grant, or other agreement with HHS, the
2 terms of any agreement between HHS and the CCU shall provide that the
3 CCU's final decision on withholding concurrence or concurring to the
4 administration of Psychotropic Medications will not be overturned by ORR
5 or HHS, and that the CCU shall grant or withhold concurrence solely on the
6 basis of the criteria set forth *supra* in Section IV for override and Section
7 II.C for consent. Nothing in this Agreement overrides contract or grant laws
8 and regulations that ordinarily apply to HHS contractors or grantees
9 (including, but not limited to, enforcement, periods of performance, and
10 reasonable costs).

11 **IX. OVERSIGHT RESPONSIBILITIES OF ORR'S DIVISION OF HEALTH**
12 **FOR UNACCOMPANIED CHILDREN**

13 Beginning within a reasonable transition period of no more than 24 months
14 from the Effective Date, ORR's DHUC shall perform the following oversight
15 responsibilities:

- 16 A. Review cases that have been flagged by a Care Provider where a UC
17 Consenter consents to the administration of antipsychotics or to the
18 administration of three or more Psychotropic Medications or cases where the
19 Care Provider flags other concerns regarding Psychotropic Medications.
- 20 B. Develop a system for conducting retrospective, secondary reviews of
21 prescriptions of Psychotropic Medications prescribed to UCs in ORR
22 custody and conduct such reviews. Criteria for review are subject to the
23 discretion of DHUC, but must include:
- 24 1. Use of any Psychotropic Medication for a child aged three years or
25 younger;
 - 26 2. For a child aged four years or older:
 - 27 a. Simultaneous use of three or more Psychotropic Medications
28 for 90 days or more;

1 b. Use of two or more antipsychotic medications for 60 days or
2 more; and

3 3. Instances where the CCU overrides a denial of consent by a Primary
4 Consenter or Sponsor Consenter. These instances may be reviewed
5 annually.

6 4. Use of Psychotropic Medication dosages in excess of the guidelines
7 described in Section III.A.2.

8 C. Conduct an annual case review of 30 files of UCs administered Psychotropic
9 Medications to evaluate whether ORR is ensuring that Care Providers
10 exercise reasonable and diligent efforts to compile and maintain UCs'
11 medical records.

12 D. DHUC shall document and track its work relating to Sections IX.A-C above
13 and provide such information to the Monitor for inclusion in their reports.

14 E. A licensed child and adolescent psychiatrist within DHUC shall oversee
15 DHUC's responsibilities under this section. In the event DHUC is unable to
16 hire or contract with a licensed child and adolescent psychiatrist, ORR shall
17 notify the Monitor and may rely, in the interim, on a licensed psychiatrist or
18 a child and adolescent psychiatric nurse practitioner to oversee these
19 responsibilities. Under such circumstances, DHUC will continue to make
20 diligent efforts to hire or contract with a licensed child and adolescent
21 psychiatrist.

22 **X. TRANSITION PLAN**

23 ORR shall require Care Providers to comply with the provisions of this
24 Agreement in accordance with the timeline set forth in Section X.A-F below.

25 A. With respect to Shiloh Residential Treatment Center, MercyFirst RTC, and
26 any other in-network RTCs, ORR shall require compliance as soon as
27 practicable immediately after the Effective Date, but in no case longer than
28 three months after the Effective Date.

- 1 B. With respect to all other Texas Care Providers, ORR shall require
2 compliance with this Agreement beginning nine months from the Effective
3 Date of this Agreement.
- 4 C. With respect to the remaining Care Providers nationwide, ORR shall publish
5 a transition plan so as to require compliance of the first third of such
6 remaining Care Providers beginning no later than the first day of the first
7 month that is nine months from the finalization of the agreement for the
8 establishment of the CCU; ORR shall require compliance of the second third
9 of such remaining Care Providers beginning no later than the first day of the
10 first month that is 16 months from the finalization of the agreement for the
11 establishment of the CCU; and ORR shall require compliance of the final
12 third of such remaining Care Providers beginning no later than the first day
13 of the first month that is 21 months from the finalization of the agreement
14 for the establishment of the CCU. Nothing in this Section prevents earlier
15 compliance.
- 16 D. Defendants will use diligent efforts to establish a CCU within six months of
17 the Effective Date of this Agreement. If the CCU is not established by such
18 date, ORR will establish an agreement such that a licensed psychiatrist or
19 psychiatric nurse, with a preference for a licensed child and adolescent
20 psychiatrist when available, shall serve in the role of the CCU as provided in
21 Section VIII.
- 22 E. Within three months of the Effective Date of this Agreement, Defendants
23 shall develop an Implementation Plan addressing the tasks needed to satisfy
24 the requirements of this Agreement, the entity responsible for completing the
25 tasks, and the proposed timeline for completion. The Implementation Plan
26 shall be subject to review and approval by the Monitor.
- 27 F. Within three months of the Effective Date of this Agreement, ORR shall add
28 to or modify the UC Manual of Procedures (“UC MAP”) and ORR Policy

1 Guide to implement the requirements of this Agreement. ORR shall solicit
2 and consider input from Plaintiffs in making these additions and
3 modifications. The additions and modifications to the UC MAP and ORR
4 Policy Guide to implement the requirements of this Agreement shall be
5 subject to review and approval by the Monitor.

6 **XI. CONFLICT WITH STATE LAW**

7 A. If a Care Provider notifies ORR that its state license is at risk based on
8 implementing any of the provisions of the policies adopted pursuant to this
9 Agreement, ORR will ensure that the Monitor is notified of the conflict
10 within ten days of discovering such conflict and will provide the Monitor
11 with ORR's proposed plan to ensure substantial compliance with this
12 Agreement with respect to UCs housed within the State. The Monitor may
13 share this information with Plaintiffs' counsel at the Monitor's discretion, as
14 is consistent with VII.E.1.

15 B. Section XI.A shall not be read to invalidate any provision of this Agreement
16 solely on the grounds that it is not required or provides more robust
17 protections than does a State's law, or where there is no risk to a Care
18 Provider's licensing.

19 **XII. SETTLEMENT APPROVAL, DISMISSAL OF PLAINTIFFS' THIRD**
20 **CLAIM FOR RELIEF, RETENTION OF JURISDICTION, AND EXIT**

21 A. Settlement Approval

- 22 1. This Agreement is effective only with Court approval. The Effective
23 Date is the date of final approval of the Agreement by the Court.
24 2. Within 30 days after signing this Agreement, the Parties will file a
25 joint or unopposed motion with the Court seeking preliminary
26 approval of this Agreement, approval of a notice plan and proposed
27 notice to the Class, a briefing schedule for final approval, and a final
28 fairness hearing.

- 1 3. In seeking final approval of this Agreement, the Parties will file a
2 joint or unopposed motion requesting entry of a proposed judgment
3 and order that:
- 4 a. Grants final approval of the Agreement, without modification
5 of any of its terms (unless the Parties have agreed to such
6 modification), as a fair, reasonable, and adequate resolution of
7 Plaintiffs’ Third Claim for Relief under Federal Rule of Civil
8 Procedure 23;
 - 9 b. Finds that the Agreement resulted from extensive arms-length,
10 good faith negotiations between the Parties through experienced
11 counsel;
 - 12 c. Dismisses Plaintiffs’ Third Claim for Relief of the operative
13 First Amended Complaint with prejudice;
 - 14 b. Finds that each Class Member shall be deemed to have released
15 all claims for systemic declarative and injunctive relief
16 presented in the Third Claim for Relief of the First Amended
17 Complaint arising or accruing against the Defendants on or
18 before the Termination Date, as well as all claims for systemic
19 declarative and injunctive relief based on an identical factual
20 predicate as the Third Claim for Relief of the operative First
21 Amended Complaint arising or accruing against the Defendants
22 on or before the Termination Date, even if such claims were not
23 presented or might not have been presentable in this class
24 action. Notwithstanding the foregoing, this provision does not
25 release, relinquish, or discharge the First, Second, Fourth,
26 and/or Fifth claims for Relief in the operative First Amended
27 Complaint. In addition, all disputes regarding this Agreement
28 arising before the Termination Date will be resolved in

1 accordance with the dispute resolution processes in Section
2 XIII.B-D; and

- 3 a. Incorporates the terms of this Agreement, makes the Parties’
4 compliance with the terms of the Agreement part of the
5 dismissal order, and provides that the Court has and shall retain
6 jurisdiction over its judgment and order for the purposes of
7 interpreting and enforcing this Agreement until the Termination
8 Date.

9 B. Individual Claims

- 10 1. This Agreement is intended to provide a class-wide solution to matters
11 covered by the Agreement. Nothing in this Agreement is intended to
12 limit the ability of any individual Class Member to obtain individual
13 relief to which they would otherwise be entitled under state or federal
14 law. Likewise, nothing in this Agreement is intended to create an
15 individual right of action to enforce this Agreement.

16 C. Jurisdiction

- 17 1. The Court shall have and retain jurisdiction to interpret and enforce
18 this Agreement.
19 2. The Parties agree that notwithstanding any other term or provision of
20 this Agreement, the Court shall not have jurisdiction to enforce this
21 Agreement after the Termination Date.

22 D. Notwithstanding any other provision of this Agreement, this Agreement
23 shall terminate on the earliest of the following dates (the “Termination
24 Date”):

- 25 1. Beginning three years after the Effective Date, Defendants may move
26 for a Court Order permitting early termination if they can demonstrate
27 Substantial Compliance for a continuous period of six months
28

1 following implementation of this Agreement nationwide, supported by
2 certification from the Monitor; or

3 2. Six years from the Effective Date.

4 **XIII. NOTICE AND DISPUTE RESOLUTION**

5 **A. Communications**

6 1. All written communications required by this Agreement shall be
7 transmitted by email to counsel using the following contact
8 information:

9 Plaintiffs' counsel:

10 Holly Cooper – hscooper@ucdavis.edu

11 Carlos Holguín – crholguin@centerforhumanrights.email

12 Mishan Wroe – mwroe@youthlaw.org

13 Michael McMahon – mmcmahon@cooley.com

14 Defendants' counsel:

15 Benjamin Mark Moss – benjamin.m.moss2@usdoj.gov

16 Nancy K. Canter – nancy.k.canter@usdoj.gov

17 Jonathan K. Ross – jonathan.k.ross@usdoj.gov

18 2. Counsel shall promptly notify the Monitor and the other Party of any
19 updates to the designated representatives or contact information for
20 communications under this Agreement.

21 **B. Informal Dispute Resolution**

22 1. If any Party has a concern regarding this Agreement, that Party should
23 email Opposing Counsel and the Monitor and attach any relevant
24 documentation.

25 2. The receiving Party will respond within ten days of receipt of the
26 initial email stating the concern(s), explaining what initial measures
27 are being taken and a likely timeframe for resolution. Either Party
28

1 may request a conference with the Monitor to further discuss the issue
2 with both Parties present.

3 3. If the Parties are unable to resolve the concern(s) or develop a plan to
4 resolve the concern(s) within 21 days of receipt of the initial email
5 stating the concern(s), either of the Parties may proceed to the formal
6 dispute resolution process described in Section XIII.C for any alleged
7 breach of the Agreement.

8 4. The Parties can mutually agree to extend the time period in the
9 informal dispute resolution process to attempt to resolve the
10 concern(s) before proceeding to formal dispute resolution for any
11 alleged breach of the Agreement.

12 C. Formal Dispute Resolution

13 1. If either Party believes that the other is in breach of the Agreement,
14 and the informal dispute resolution described above has not
15 adequately resolved the issue, they will notify both the Monitor and
16 the other Party.

17 a. The notification shall be in writing and shall include a detailed
18 description of the alleged breach of the Agreement.

19 2. Within ten days of service of the notice described in Section XIII.C.1
20 alleging breach of the Agreement, the Parties will meet and confer in
21 a good faith effort to resolve the dispute.

22 3. If the Parties are unable to resolve the dispute through the process
23 described in Section XIII.C.2, then the Parties will contact the
24 Monitor to schedule a meeting. The meeting will be held within 30
25 days of the notification described in Section XIII.C.1.a. alleging
26 breach of the Agreement (with extensions permitted by agreement of
27 the Parties and the Monitor). Within 14 days of the meeting (with
28

1 extensions permitted by agreement of the Parties and the Monitor), the
2 Monitor will either:

- 3 a. Make recommendations as to how the alleged breach should be
4 cured, including a timeline for compliance; or
- 5 b. Inform the Parties of their finding that a breach has not
6 occurred.

7 **D. Court Enforcement**

8 1. In the event that (a) the Party that allegedly breached the Agreement is
9 unwilling or unable to comply with the Monitor's proposed cure or (b)
10 the Party alleging a breach disagrees with the Monitor's
11 recommendations and/or findings, the Party alleging a breach may
12 seek resolution from the Court by filing a motion to enforce the
13 Agreement.

14 2. The Parties agree:

- 15 a. Not to file a motion for enforcement of this Agreement without
16 first following the Dispute Resolution procedure in Sections
17 XIII.B-C;
- 18 b. Not to file a motion for enforcement of this Agreement before
19 the Monitor submits their first Annual Report.
- 20 c. Nothing in the Agreement waives the Parties' right to pursue
21 class-wide relief addressing systemic issues under Federal Rule
22 of Civil Procedure 65(b).

23 **E. Waiver**

24 1. A waiver of any breach of this Agreement by any Party shall not be
25 deemed a waiver of any other prior or subsequent breach.

26 **XIV. NOTICE TO CLASS MEMBERS**

27 **A.** The Parties acknowledge that Rule 23(e) of the Federal Rules of Civil
28 Procedure requires that the Court direct notice to the Class and that it

1 approve this Agreement before the claims of the Class may be dismissed
2 with prejudice pursuant to this Agreement.

3 B. Within 30 days after signing this Agreement, the Parties will file a joint or
4 unopposed motion with the Court for preliminary approval of this
5 Agreement, as specified in Section XII.A.2.

6 C. Within 45 days of the Court approval and direction of Notice, Defendants
7 shall inform the public about the existence of this Agreement via the
8 Defendants' websites. The Parties shall pursue such other public
9 dissemination of information regarding this Agreement as they may
10 independently deem appropriate.

11 D. Within 30 days of the Effective Date of this Agreement, Defendants shall
12 distribute to ORR facilities receiving federal funds to provide shelter
13 services to Class Members copies of this Agreement.

14 E. Within 30 days of the Effective Date of this Agreement, Defendants shall
15 post in a prominent location at each facility in which ORR houses minors a
16 notice including the information set forth in Exhibit B.

17 **XV. ATTORNEYS' FEES AND COSTS**

18 A. Plaintiffs reserve their right to seek attorneys' fees and costs associated with
19 this litigation pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412.
20 The Parties agree to meet and confer in a good faith effort to settle such fees
21 and costs.

22 B. This Agreement is without prejudice to Plaintiffs' right to seek future
23 attorneys' fees and/or litigation costs in this action pursuant to the Equal
24 Access to Justice Act, 28 U.S.C. § 2412.

25 **XVI. ADMISSION OF LIABILITY**

26 A. This Agreement does not constitute and shall not be construed or viewed as
27 an admission of any wrongdoing or liability by any Party.
28

1 **XVII. MODIFICATION OF AGREEMENT**

2 A. This Agreement constitutes the entire agreement among the Parties as to
3 Plaintiffs’ Third Claim for Relief, and supersedes all prior agreements,
4 representations, warranties, statements, promises, covenants, and
5 understandings, whether oral or written, express or implied, with respect to
6 the subject matter thereof.

7 B. This Agreement is an integrated agreement at the time of authorization and
8 may not be altered, amended, or modified except in writing executed by
9 Plaintiffs and Defendants.

10 **XVIII. MUTUAL EXCLUSIVITY OF PROVISIONS**

11 A. If any provision of this Agreement is declared invalid, illegal, or
12 unenforceable in any respect, the remaining provisions shall remain in full
13 force and effect, unaffected and unimpaired.

14 **XIX. MULTIPLE COUNTERPARTS**

15 A. This Agreement may be executed in a number of identical counterparts, all
16 of which shall constitute one agreement, and such execution may be
17 evidenced by signatures delivered electronically.

18 **XX. TITLES AND HEADINGS**

19 A. Titles and headings to Articles and Sections herein are inserted for
20 convenience and reference only and are not intended to be part of, or to
21 affect the meaning or interpretation of, this Agreement.

22 **XXI. REPRESENTATIONS AND WARRANTY**

23 A. Counsel for the Parties, on behalf of themselves and their clients, represent
24 that they know of nothing in this Agreement that exceeds the legal authority
25 of the Parties or is in violation of any law. Defendants’ counsel represent
26 and warrant that they are fully authorized and empowered to enter into this
27 Agreement on behalf of the Secretary of the HHS and acknowledge that
28 Plaintiffs enter into this Agreement in reliance on such representation.

1 Plaintiffs’ counsel represent and warrant that they are fully authorized and
2 empowered to enter into this Agreement on behalf of Plaintiffs, and
3 acknowledge that Defendants enter into this Agreement in reliance on such
4 representation. The undersigned, by their signatures on behalf of Plaintiffs
5 and Defendants, warrant that upon execution of this Agreement in their
6 representative capacities, their principals, agents, assignees, employees,
7 successors, and those working for or on behalf of Defendants and Plaintiffs
8 shall be fully and unequivocally bound hereunder to the full extent
9 authorized by law.

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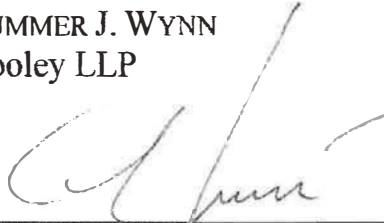
Dated: November 2, 2023

CARLOS R. HOLGUÍN
Center for Human Rights & Constitutional
Law

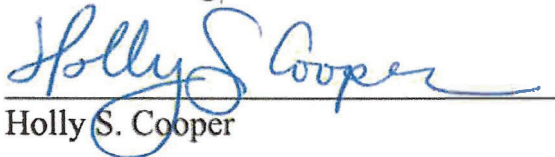
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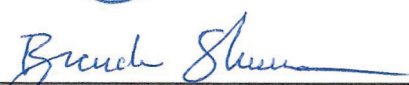
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8 Benjamin Mark Moss

9 *Attorney for Defendants*

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Exhibit A

Exhibit A

- 1
- 2 1. Identifying information for UC
- 3 a. Full Name
- 4 b. Alien Registration Number (“A #”)
- 5 c. Date of Birth (“DOB”)
- 6 d. Country of Origin (“COO”)
- 7 e. Sex
- 8 f. Date of entry to ORR custody
- 9
- 10 2. Psychotropic Medication(s) information
- 11 a. Name(s) of Psychotropic Medication(s) and relevant class(es) of
- 12 Psychotropic Medication
- 13 b. Dosage(s)
- 14 c. Diagnosis
- 15 d. Name of prescriber
- 16 e. Address of prescriber
- 17 f. Professional credentials of prescriber (e.g., M.D., Nurse Practitioner, etc.).
- 18 g. Date of prescription
- 19 h. Date prescription is planned to terminate, or date prescription was
- 20 terminated
- 21
- 22 3. Care Provider or Psychiatric Hospital Information
- 23 a. Care Provider name and type (including, but not limited to, secure, staff-
- 24 secure, RTC, therapeutic staff-secure, therapeutic group home, long-term
- 25 foster care, transitional foster care, special needs shelter, non-secure
- 26 shelter, influx facility, or out-of-network RTC). In addition, if the Class
- 27 Member is placed in a psychiatric hospital for more than 14 days, the name
- 28 of the hospital and the type of hospital.

1 b. Care Provider or psychiatric hospital city, state

2
3 4. Consenter Information

4 a. Name of consenter and whether in or outside the United States

5 b. Relationship to UC

6 c. Date consenter was provided the information in Section III.A.4.a-n or
7 III.A.5.a-k (as applicable)

8 d. The spoken language used to explain the prescribed Psychotropic
9 Medication and obtain the verbal consent decision

10 e. Date of written consent, as applicable

11 f. Whether verbal consent was provided or denied

12 g. Date of verbal consent

13 5. CCU Information

14 a. If CCU overrides, date of override, reason for override, date Primary
15 Consenter or Sponsor Consenter denied consent, and why

16 b. If CCU is asked to override but decides not to do so, date of request, and
17 reason for decision not to override

18
19 6. Emergencies

20 a. Whether the Psychotropic Medication was prescribed for an emergency

21 b. The nature of the emergency

22 c. Date that notification of the administration of emergency medication was
23 sent to the Primary Consenter or Sponsor Consenter

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Exhibit B

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Lucas R. Psychotropic Medication Settlement - YOUR RIGHTS

What is a psychotropic medication?

- Psychotropic medications are a type of medication that treats a mental, emotional, or behavioral condition and affects your behavior, mental processes, or emotions/moods.
- For example, if you are prescribed medications to help you feel less anxious or to help you control your emotions, these are likely psychotropic medications.

Consenters

If a doctor prescribes psychotropic medication, your care provider will ask for consent, or permission to give you the medication, from one of the following people:

- If staff can contact your **parent/legal guardian**, staff must first ask them for permission except in a few special situations. If you do not want your parent or legal guardian to be contacted, you should tell staff.
- If your parent/legal guardian is not available but you have a **sponsor who is a brother, sister, or grandparent (or an aunt, uncle, or cousin who has been your primary caregiver)**, then staff will ask your sponsor for permission.
- If **you are 16 or 17 years old and you do not have an available parent, legal guardian, or sponsor**, then staff can ask you whether you agree to take the medication.

If none of these people can give permission, the care provider can ask a second doctor to agree that you should take the medication.

Informed Consent

- 1 Important Information:** Before asking your consenter (your parent/legal guardian, sponsor, or you) for permission, staff must explain what the medication does, why the doctor believes it is needed, the benefits and risks of the medication, and options other than medication. They must also explain that the person agreeing to the medication may change their mind and decide not to give permission at any time. This information must be shared in a language that your consenter understands.
- 2 Verbal Consent:** If you have not taken a prescription psychotropic medication yet, then staff must ask for your consenter's verbal consent before you start taking the medication. If you are already taking the medication, but staff don't have consent yet, then they must get verbal consent within five days of you arriving at their facility. Under some circumstances, staff must also get verbal consent before giving you a higher dosage of medication. If you have questions about when they have to get verbal consent, please ask.
- 3 Written Consent:** After getting verbal consent, staff have to get permission from your consenter in writing.
- 4 Follow-up:** Every six months, staff must remind your consenter that they can change their mind and not give permission for you to take a psychotropic medication. Your consenter must also be able to ask for information about the psychotropic medication(s) in a language they understand.

No one may punish you or your consenter for not giving permission for any psychotropic medication or for either of you changing your mind about giving permission.

Lucas R. Psychotropic Medication Settlement - YOUR RIGHTS

Overriding denial

- If either your parent/legal guardian or your sponsor refuses to agree to you taking psychotropic medication(s), a second doctor may decide that you must take the medication anyway if they determine that it is in your best interest and that there will be serious harmful consequences if you do not take the medication. The doctor must first try to find out why your parent/legal guardian or sponsor does not want you to take the medication.
- If the doctor does decide you must take the medication even though your consentor disagreed, they must notify your parent/legal guardian or sponsor in a language that they understand.

Emergencies

There's an emergency if not taking a psychotropic medication is very dangerous to you or others.

- **In an emergency, consent is not required** before you receive the medication.
- But staff must **tell** your parent/legal guardian or sponsor consentor about the emergency as soon as possible (and always within one week).
- Staff must **meet** with you, your case manager, and sometimes your clinician within one week to discuss options other than medication.

Except in emergency situations, ORR will never force you to take psychotropic medication(s).

If you are 16 or 17 years old without a parent/legal guardian or sponsor consentor and you decide you do not want to take psychotropic medication(s), your decision is final and cannot be overruled by a doctor.

Access to documentation

You, your attorney (if you have one), and your child advocate (if you have one) can get documentation showing your consentor's agreement to you taking psychotropic medication(s).



Your right to assent

- If you are **at least 14 years old**, staff must **ask you to agree** before giving you psychotropic medication(s).
- Staff must explain why a doctor is giving you the medication and possible side effects in a language you understand.
- You should have the chance to share your **thoughts and questions**. You should also be able to **speak privately with the doctor**.

Questions?

If you have any questions or concerns about these rights, you can contact an attorney at (510) 920-3531.

